

INDIAN COUNCIL OF AGRICULTURAL RESEARCH  
KRISHI BHAWAN: NEW DELHI

F. No. GAC-21-76/2020-CDN

Dated- 25 November, 2020

ENDORSEMENT

Cabinet Secretariat, Govt. of India, Rashtrapati Bhawan, New Delhi has issued O.M. No.1/41/2/2020-Cab dated 5.11.2020 regarding Immediate action to be taken for enforcement of Model Code of Conduct and Application of Model Code of Conduct after announcement of (i) Biennial Election to the Maharashtra Legislative Councils from Graduates' & Teachers' Constituencies & (ii) Bye election to the Uttar Pradesh Legislative Councils from Graduates' & Teachers' Constituencies. The above mentioned O.M. dated 5.11.2020 is being uploaded on the ICAR website [www.icar.org.in](http://www.icar.org.in) and e-office for information and necessary action.

  
(Ajai Verma)  
Under Secretary  
(GAC)

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2. All Officers/Sections at ICAR Krishi Bhawan/KAB - I & II/NASC
3. Secretary (SS), CJSC, CSWCRTI, Dehradun.
4. Secretary (SS), HJSC, ICAR.
5. Sr.PPS to DG, ICAR/ PPS FA (DARE)/ PPS to Secretary, ICAR
6. Media Unit for placing on the ICAR website.
7. Guard file/Spare copies

**MOST IMMEDIATE**

No.1/41/2/2020-Cab  
GOVERNMENT OF INDIA (BHARAT SARKAR)  
CABINET SECRETARIAT (MANTRIMANDAL SACHIVALAYA)  
RASHTRAPATI BHAWAN

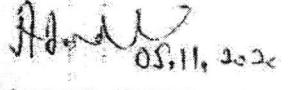
New Delhi, the 05 November, 2020

**OFFICE MEMORANDUM**

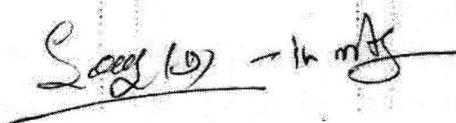
**Subject:** Immediate action to be taken for enforcement of Model Code of Conduct and Application of Model code of Conduct after announcement of (i) Biennial Election to the Maharashtra Legislative Councils from Graduates' and Teachers' Constituencies; & (ii) Biennial Election to the Uttar Pradesh Legislative Councils from Graduates' & Teachers' Constituencies - reg.

The undersigned is directed to forward herewith a copy each of the Election Commission of India letter No.322/ECI/LET/FUNC/MT-LC/BIEN/2020(G&T)/856 dated 02.11.2020 and letter No. 322/ECI/LET/FUNC/UP-LC/BIEN/2020(G&T)/869 dated 02.11.2020 on the above subject for further necessary action.

**Encl: As Above**

  
05.11.2020  
(Ashutosh Jindal)  
Joint Secretary  
Tel: 23012697

**All Secretaries to the Government of India**

  
AS (D)

भारत निर्वाचन आयोग  
Election Commission of India

निर्वाचन सदन  
NIRVACHAN SADAN  
बहुमत रोड, नई दिल्ली-110001  
ASHOKA ROAD, NEW DELHI-110001

No. 322/ECI/LET/FUNC/UP-LC/BIEN/2020(G&amp;T) / 84

Dated: 02<sup>nd</sup> November, 2020

To

1. The Cabinet Secretary,  
Government of India,  
Rashtrapati Bhawan,  
New Delhi.
2. The Chief Secretary,  
Government of Uttar Pradesh, Lucknow.
3. The Chief Electoral Officer,  
Uttar Pradesh, Lucknow.

S. M.

OS- 9/11/20  
4/11/20

4/11/20  
AS (CAB)

4/11/20  
AS (CAB)  
D/11/20

Sub:- Biennial Election to the Uttar Pradesh Legislative Councils from 05 Graduates & 06 Teachers' Constituencies -reg.

AS/11/20

Sir,

I am directed to state that the Commission has announced biennial election to the Uttar Pradesh Legislative Council from Graduates' and Teachers' Constituencies vide Press Note No. ECI/PN/84/2020, dated 02<sup>nd</sup> November, 2020.

2. With this announcement, the provisions of the Model Code of Conduct contained in Commission's instruction No. 322/ECI/INST/FUNC/BIEN-LC/2016, dated 26<sup>th</sup> December, 2016, for the guidance of the Political Parties and Candidates have come into force with immediate effect for these elections in the concerned Constituencies.
3. A copy of instruction No. 322/ECI/INST/FUNC/BIEN-LC/2016, dated 26<sup>th</sup> December, 2016 is enclosed. This may be brought to the notice of all concerned Departments of State/Central Government.
4. The receipt of this letter may kindly be acknowledged.

Yours faithfully

*Suman Kumar Das*  
(SUMAN KUMAR DAS)  
SECRETARY

H. P. 11/20

05/11/20  
AS (H. K. D.)

AS/2

05/11/20  
AS (H. K. D.)

508293/2020/O/o DG (ICAR)



भारत निकाय आयोग  
Election Commission of India

भारत निकाय आयोग  
Election Commission of India  
संचालन विभाग  
OPERATIONAL DIVISION OF ECI - DELHI

No. 322/ECI/ANST/PLNL/GEN-LC/2016

Dated: 26th December, 2016

To

The Chief Electoral Officers

1. Maharashtra, Mumbai,
2. Uttar Pradesh, Lucknow,
3. Bihar, Patna,
4. Karnataka, Bangalore,
5. Andhra Pradesh, Hyderabad.
6. Telangana, Hyderabad.

Subject: Biennial/Bye-Elections to the Legislative Councils from Council Constituencies - by Graduates' and Teachers' and Local Authorities' Constituencies- MCC-instructions - regarding.

Sir,

I am directed to state that some experience during conduct of elections to Legislative Councils shows that there is lack of clarity with regard to applicability of provisions of Model Code of Conduct in such elections.

2. The Commission constituted a Working Group to examine the matter. The Commission, having considered the report of the Working Group and the matter in its entirety, has directed that all provisions of Model Code of Conduct for the political parties and candidates' shall apply mutatis mutandis in Biennial including Bye-Elections to the State Legislative Councils from Graduates' & Teachers' Constituencies as well as Local Authorities' Constituencies. Consequently, various instructions issued by the Commission from time to time in clarification of the MCC provisions would also apply for such elections.

3. I am further to say that the following instructions of the Commission which have been issued from time to time to ensure level playing field and also to ensure that a party in power doesn't misuse its position for electoral gains, shall also be applicable in connection with Biennial/Bye Elections to the State Legislative Councils from Graduates' & Teachers' Constituencies as well as Local Authorities' Constituencies (from the date of announcement of election till the date of completion of election).

1 of 5

Tel: 011-23717391-98, Fax: 011-23713412, Website: [www.eci.nic.in](http://www.eci.nic.in)

"मजबूत लोकतंत्र - सबकी भागीदारी"

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- I. **Ministers, officials and other officials** including the State Ministers may make a quick visit to any district(s) in which any Legislative/Bye-elections from a Constituency is being held subject to the following conditions:-

  - a. They shall not do the inauguration/laying of foundation stones of any educational institution, which are constituents of Graduates' and Teachers' Constituencies.
  - b. Official visit shall not be combined with the election related work/tours.
  - c. There shall be no announcement of new policy programme/ policy likely to influence the graduates, the teachers and members of Local Authorities who form the electorate of the Constituencies going to poll.

- II. **No official of any rank of the district(s) dealing with election related work** where the biennial/bye-elections are being held shall be called to attend any meeting by any Minister at any place, even in another district, where election is not being held. Any official who meets the Minister on his private visit to the constituency where elections are being held shall be deemed to be guilty of misconduct under the relevant service rules; and if he happens to be an officer mentioned in Section 129 (1) of the Representation of People Act, 1951, he shall also be additionally considered to have violated the statutory provisions of that section and liable to penal action provided there under.
- III. **No member of any Local Authority which forms part of the electorate of a Local Authorities' Constituency** shall be called for any meeting/video conference by any Minister (in his capacity as Minister). Routine meetings of the Local Bodies, when essential, may be held with the prior permission of the District Election Officer of the District concerned.
- IV. **No pilot car(s) or other car(s) with beacon lights of any colour or car(s) affixed with sirens of any kind making his presence conspicuous** shall be used by any Minister during his private visit to the constituency, even if the State administration has granted him a security cover requiring presence of armed guards accompanying him on tour.
- V. **No policy announcement or programme, which influences the electorate either directly or indirectly, shall be initiated in the Government Departments till the completion of elections.**

- VI. On need basis and in consultation with CEO of the state/LC Observer, the DLO/RD should put in place for every tehsil a special video team to videotape political meeting at public places and to record visits of the Ministers and other important political functionaries. The ECI observer shall see the video recording in the evening of the same day so that he can report any violation to the Commission in prescribed format.
- VII. In case of elections from Local Authorities' Constituencies, the restrictions on "Official Tours" by Central & State Ministers will also be applicable to the use of any "Official Cars" by "Office Bearers" of Local Authorities, like, Mayors of Municipal Corporations, Presidents of Municipal Councils & Zilla Parishads. The use of official cars by them shall only be allowed for travel to & from Office to Residence.
- VIII. Public places such as maidans etc., for holding election meetings, and use of helipads for air-flights in connection with elections shall not be monopolized by the party in power. Other parties and candidates shall also be allowed to use them on first-cum-first served basis.
- IX. No fresh Sanction of work using the IT Platform to be used depending upon the MP/MLA/MLC schemes for work that would amount to influencing the electorate.
- X. There shall be a total ban on the transfer of Returning Officers and Assistant Returning Officers appointed for Biennial elections/bye-elections to State Legislative Councils after the announcement of elections and this ban will be in force till the completion of elections. The transfer orders in respect of the above officers issued prior to the date of announcement but not implemented should not be given effect to without obtaining the specific permission of the Commission. In those cases, where transfer of an officer is necessary on account of administrative exigencies, the State Govt. may with full justification approach the Commission for prior clearance.
- XI. In order to conduct free and fair elections to keep a check on adverse role of money power and to check the movement of black money during biennial elections/bye-elections to Legislative Council, the Standard Operating Procedure (SOP) issued on 29.05.2015, excepting deployment of Static Surveillance Teams, should be made applicable.

508293/2020/O/o DG (ICAR)

- XII. State and District Election Officer/ Monitoring Committee (NOCMC) shall be appointed, as prescribed in the Comprehensive Instructions on Election Expenditure Monitoring, immediately on announcement of biennial/ bye elections for pre-certification of election advertisements as in case of TV Channels / Cable Network, Radio including private FM Channels, Cinema Halls, Audio-Visual displays in public place and social media and also monitoring the general conduct of political functionaries during campaign.
- XIII. The bulk SMSs/Voice messages on phone in election campaigning shall also be in the purview of pre-certification of election advertisements as in case of TV Channels / Cable Network, Radio including private FM Channels, Cinema Halls, Audio-Visual displays in public place and social media. The legal provisions, as applicable to other modes of electronic media shall also be applicable to bulk SMSs/ Voice messages.
- XIV. Under Section 29 of the Representation of the People Act, 1951 read with Rule 69 of the Conduct of the Election Rules, 1961, a place of poll is fixed for conducting poll in respect of election to the Council of States and the State Legislative Councils by MLAs. As per Section 135C, "dry day" is to be declared in Polling Areas and polling area is defined in Section 25 of the Representation of the People Act, 1951, which is applicable to elections from Constituencies i.e. for elections to Lok Sabha, Legislative Assemblies and elections to Legislative Councils from Graduates', Teachers' and Local Authorities' Constituencies.
- XV. The provision regarding prevention of misuse of vehicles and regulation of convoys during campaign period as in the case of elections to House of People / Legislative Assemblies shall be made applicable for Council elections also.
- XVI. Restriction on the presence of political functionaries in a constituency after the campaign period is over i.e., 48 hours before the closure of the poll as in the case of elections to House of People / Legislative Assemblies shall be made applicable for Council elections from Council Constituencies also.

4. In the context of certain queries that have been raised in this connection, it is clarified that:-

- (a) The practice of keeping the electors in hotels/resorts and other similar places during election period would amount to bribing of electors. It is clarified that

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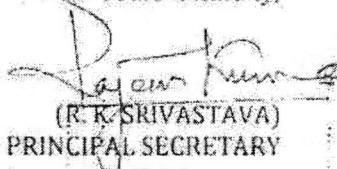
in practice shall be considered as violation of sub Part (4) of the Behavioural Conduct of MCC apart from being violation of Section 171 B of ECG.

- (b) The phrase "the fest houses/dak bungalows or other Government accommodation" in paragraph (VII-(iii)) of MCC would also include Guest Houses of all institutions that are getting Government assistance in any form of grant-in-aid etc.
- (c) With regard to paragraph (VII-(v) & (vi)) of MCC, it is clarified that these would be made applicable only with regard to the Graduates'/Teachers'/Local Authorities' Constituencies where the election is being held.

Kindly inform all concerned including all registered and recognized parties based in your state.

Please ensure compliance.

Yours faithfully,

  
 (R.K. SRIVASTAVA)  
 SR. PRINCIPAL SECRETARY

5 of 5

508293/2020/O/o DG (ICAR)



शास्त्र विधान आयोग  
Election Commission of India

निर्वाचन सदन  
NIRVACHAN SADAN  
संसदीय भवन, नई दिल्ली-110001  
ASHOKA ROAD, NEW DELHI-110001

No. 322/ECI/LET/FUNC/MT-LC/BIEN/2020(G&amp;T) / 85

Dated: 02<sup>nd</sup> November, 2020

To

1. The Cabinet Secretary,  
Government of India,  
Rashtrapati Bhawan,  
New Delhi.
2. The Chief Secretary,  
Government of Maharashtra, Mumbai.
3. The Chief Electoral Officer,  
Maharashtra, Mumbai.

CS 9297/70  
ASCCab/2 4-11-20  
H/11/20  
J8 (Ceb)  
Dir/ICRA

Sub:- Biennial Election to the Maharashtra Legislative Councils from 03 Graduates' & 02 Teachers' Constituencies -reg.

Sir,

I am directed to state that the Commission has announced biennial election to the Maharashtra Legislative Council from Graduates' and Teachers' Constituencies vide Press Note No. ECI/PN/85/2020, dated 02<sup>nd</sup> November, 2020.

2. With this announcement, the provisions of the Model Code of Conduct contained in Commission's instruction No. 322/ECI/INST/FUNC/BIEN-LC/2016, dated 26<sup>th</sup> December, 2016, for the guidance of the Political Parties and Candidates have come into force with immediate effect for these elections in the concerned Constituencies.
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4. The receipt of this letter may kindly be acknowledged.

Yours faithfully

(SUMAN KUMAR DAS)  
SECRETARY

Recd 5/11/20  
VSK (AKB)  
Pl. Pmt  
06/11/20  
SAC

508293/2020/O/o DG (ICAR)

भारत निर्वाचन आयोग  
Election Commission of India

राष्ट्रीय निर्वाचन  
Election Commission of India  
नियमित निर्वाचन विभाग  
नियमित निर्वाचन विभाग, दिल्ली - 110001

No. 322/ECI/INST/ELINC/BIEN-IC/2016

Dated: 26<sup>th</sup> December, 2016

To

The Chief Electoral Officers

1. Maharashtra, Mumbai,
2. Uttar Pradesh, Lucknow,
3. Bihar, Patna,
4. Karnataka, Bangalore,
5. Andhra Pradesh, Hyderabad,
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Subject: Biennial/Bye-Elections to the Legislative Councils from Council Constituencies - by Graduates' and Teachers' and Local Authorities' Constituencies- MCC-instructions - regarding.

Sir,

1. I am directed to state that some experience during conduct of elections to Legislative Councils shows that there is lack of clarity with regard to applicability of provisions of Model Code of Conduct in such elections.

2. The Commission constituted a Working Group to examine the matter. The Commission, having considered the report of the Working Group and the matter in its entirety, has directed that all provisions of Model Code of Conduct for the political parties and candidates' shall apply mutatis mutandis in Biennial including Bye Elections to the State Legislative Councils from Graduates' & Teachers' Constituencies as well as Local Authorities' Constituencies. Consequently, various instructions issued by the Commission from time to time in clarification of the MCC provisions would also apply for such elections.

3. I am further to say that the following instructions of the Commission which have been issued from time to time to ensure level playing field and also to ensure that a party in power doesn't misuse its position for electoral gains, shall also be applicable in connection with Biennial/Bye Elections to the State Legislative Councils from Graduates' & Teachers' Constituencies as well as Local Authorities' Constituencies (from the date of announcement of election till the date of completion of election).

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*Greater participation for a stronger democracy*

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I. All the officials of the State and Central Government shall not go for official visit to any constituency in which any Election/By-election from a Council Constituency is being held subject to the following conditions.

- They shall not do any inauguration/laying of foundation stones of any educational institution which are constituents of Graduates' and Teachers' Constituencies.
- Official visit shall not be combined with the election related work/tours.
- There shall be no announcement of new policy programme/ policy likely to influence the graduates, the teachers and members of Local Authorities who form the electorate of the Constituencies going to poll.

II. No official of any rank of the district(s) dealing with election related work where the biennial/bye-elections are being held shall be called to attend any meeting by any Minister at any place, even in another district, where election is not being held. Any official who meets the Minister on his private visit to the constituency where elections are being held shall be deemed to be guilty of misconduct under the relevant service rules; and if he happens to be an officer mentioned in Section 129 (1) of the Representation of People Act, 1951, he shall also be additionally considered to have violated the statutory provisions of that section and liable to penal action provided there under.

III. No member of any Local Authority which forms part of the electorate of a Local Authorities' Constituency shall be called for any meeting/video conference by any Minister (in his capacity as Minister). Routine meetings of the Local Bodies, when essential, may be held with the prior permission of the District Election Officer of the District concerned.

IV. No pilot car(s) or other car(s) with beacon lights of any colour or car(s) affixed with sirens of any kind making his presence conspicuous shall be used by any Minister during his private visit to the constituency, even if the State administration has granted him a security cover requiring presence of armed guards accompanying him on tour.

V. No policy announcement or programme, which influences the electorate either directly or indirectly, shall be initiated in the Government Departments till the completion of elections.

508293/2020/O/o DG (ICAR)

- VI. On regular basis and in consultation with ECO of the State/ECI Observer, the DECO/RO should put in place for every tehsil a special video team to videotape political meeting at public places and to record visits of the Ministers and other important political functionaries. The ECI observer shall see the video recording in the evening of the same day so that he can report any violation to the Commission in prescribed format.
- VII. In case of elections from Local Authorities' Constituencies, the restrictions on "Official Tours" by Central & State Ministers will also be applicable to the use of any "Official Cars" by "Office Bearers" of Local Authorities, like, Mayors of Municipal Corporations, Presidents of Municipal Councils & Zilla Parishads. The use of official cars by them shall only be allowed for travel to & from Office to Residence.
- VIII. Public places such as maidans etc. for holding election meetings, and use of helipads for air-flights in connection with elections shall not be monopolized by the party in power. Other parties and candidates shall also be allowed to use them on first-cum-first served basis.
- IX. No fresh Sanction of work using the IT Platform to be used depending upon the MP/MLA/MLC schemes for work that would amount to influencing the electorate.
- X. There shall be a total ban on the transfer of Returning Officers and Assistant Returning Officers appointed for Biennial elections/bye-elections to State Legislative Councils after the announcement of elections and this ban will be in force till the completion of elections. The transfer orders in respect of the above officers issued prior to the date of announcement but not implemented should not be given effect to without obtaining the specific permission of the Commission. In those cases, where transfer of an officer is necessary on account of administrative exigencies, the State Govt. may with full justification approach the Commission for prior clearance.
- XI. In order to conduct free and fair elections to keep a check on adverse role of money power and to check the movement of black money during biennial elections/bye-elections to Legislative Council, the Standard Operating Procedure (SOP) issued on 29.05.2015, excepting deployment of Static Surveillance Teams, should be made applicable.

345

## 508293/2020/O/o DG (ICAR)

XII. State and District Media Expenditure Monitoring Committee (KCMC) shall be appointed as prescribed in the Compendium of Instructions on Election Expenditure Monitoring, immediately on announcement of biennial/ bye elections for pre-certification of election advertisements as in case of TV Channels / Cable Network, Radio including private FM Channels, Cinema Halls, Audio-Visual displays in public place and social media and also monitoring the general conduct of political functionaries during campaign.

XIII. The bulk SMSs/Voice messages on phone in election campaigning shall also be in the purview of pre-certification of election advertisements as in case of TV Channels / Cable Network, Radio including private FM Channels, Cinema Halls, Audio-Visual displays in public place and social media. The legal provisions, as applicable to other modes of electronic media shall also be applicable to bulk SMSs/ Voice messages.

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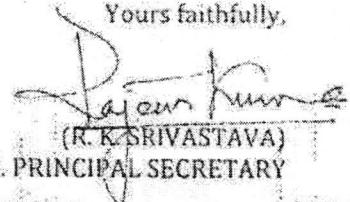
Such places should not be included within the ambit of Part II of Section 171B of the  
Conduct of NCC apart from being violation of Section 171B of EC.

- (b) The phrase 'the test houses/with bunglaws or other Government accommodation' in paragraph (VII-(iii)) of MCC would also include Guest Houses of all institutions that are getting Government assistance in any form of grant-in-aid etc.
- (c) With regard to paragraph (VII-(v) & (vi)) of MCC, it is clarified that these would be made applicable only with regard to the Graduates'/Teachers'/Local Authorities' Constituencies where the election is being held.

Kindly inform all concerned including all registered and recognized parties based in your state.

Please ensure compliance.

Yours faithfully,

  
(R. K. SRIVASTAVA)  
SR. PRINCIPAL SECRETARY

5 of 5